Revised Draft as per suggestion of ATF.

# Results-Framework Document (RFD) for 2013-14



Ministry of Social Justice and Empowerment (Department of Social Justice & Empowerment) Government of India

# Section I

# **Vision, Mission, Objectives and Functions**

# Vision

To build a society wherein members of the target groups of the Department, namely Scheduled Castes (SCs), Other Backward Classes (OBCs), Senior Citizens & Victims of Substance Abuse can lead productive, safe and dignified lives, with all their basic needs being fulfilled, and *where equal opportunities are ensured for the growth and development for SCs and OBCs and adequate support and opportunities are ensured for Senior citizens and victims of substance abuse.* 

# Mission

The Mission of the Department of Social Justice and Empowerment is to empower its target groups, namely, (i) Scheduled Castes, (ii) Backward Classes, (iii) Senior citizens and (iv) Victims of alcoholism and substance abuse through programmes for educational, economic and social development and rehabilitation as appropriate.

# Objectives

Objectives of the Ministry are:

- 1. Educational and Economic Development and Social Empowerment of Scheduled Castes (SCs)
- 2. Educational and Economic Development and Social Empowerment of Other Backward Classes
- 3. Support to Senior Citizens by way of their Maintenance, Welfare, Security, Health Care and Productive and independent living
- 4. Rehabilitation, through 'whole person recovery' approach , of victims of substance abuse
- 5. Improving Internal Efficiency /Responsiveness/Service Delivery of Department of SJ&E

# Functions

Towards the furtherance of the vision, mission and objectives, the major functions of the Department of Social Justice & Empowerment include:

- 1. Development/updating of policy and legislation relating to the sector at the national level.
- 2. Overseeing of the implementation of the following existing laws & policies:

#### Laws:

- Protection of Civil Rights Act, 1955
- The Scheduled Castes and Scheduled Tribes(Prevention of Atrocities) Act, 1989
- o Maintenance and Welfare of Parents and Senior Citizens Act, 2007

#### Policies:

- National Policy for Older Persons, 1999
- 3. Financial assistance to State Government, NGOs and other implementation agencies for programmes meant for the Department's target groups.
- 4. Provision of concessional loans (and in appropriate cases, subsidy) to members of target groups for income generating activities through National Finance & Development Corporations under the Department, namely, National Scheduled Castes Finance and Development Corporation, National Safai Karmacharis Finance and Development Corporation & National Backward Classes Finance and Development Corporation
- 5. Generating awareness regarding the rights of the vulnerable sections and the programmes being implemented for their empowerment
- 6. To act as a Nodal Agency for the development of the target groups of the Department of SJ&E

#### Scheduled Castes Development

#### Through State Governments

- > Special Central Assistance for Scheduled Castes Component Plan
- > Post-matric Scholarship for SC students
- > Pre-matric Scholarship for SC students
- > Pre-matric Scholarship for children of those engaged in unclean occupations
- Hostels for boys and girls belonging to SCs
- > Up gradation of merit for SC students
- Assistance for implementation of (i) Protection of Civil Rights Act and (ii) SCs & STs (Prevention of Atrocities) Act in so far as they relate to SCs
- > Central Sector Scholarship Scheme of Top Class Education for SC students.
- Self Employment Scheme for Rehabilitation of Manual Scavengers (SRMS) provides for training, concessional loans and capital subsidy for rehabilitation of manual scavengers and their dependents.

#### Directly or Through Autonomous Central Organizations

- Rajiv Gandhi National Fellowship provides for scholarships on the UGC pattern to the Scheduled Castes Students for pursuing M Phil & PhD studies. The Scheme is being implemented by UGC.
- Dr. Ambedkar Foundation provides one-time cash awards to meritorious students of Scheduled Castes at class X level.
- National Overseas Scholarships for SC students (assistance to meritorious students for pursuing higher studies abroad in specified fields of Engineering, Technology and Science)
- National Award for outstanding fieldwork in eradicating untouchability and combating offences of atrocities against Scheduled Castes.

#### Through NGOs

> Assistance to Voluntary Organizations working for the development of SCs

#### **Development of Other Backward Classes**

#### Through State Governments

- Pre-matric scholarships for OBCs
- Post-matric scholarships for OBCs
- ➢ Hostels for OBC boys and girls

#### Through NGOs

> Assistance to Voluntary Organizations for welfare of OBCs

#### **Social Defence**

#### Through NGOs

- Integrated Programme for Older Persons (IPOP)
- Scheme for Prevention of Alcoholism and Substance (Drugs) Abuse

# Section 2 Inter se Priorities among Key Objectives, Success Indicators and Targets

S. No.	Category	Action	Weight	Success Inc	licator				Target		
							Excellent	Very Good	Good	Fair	Poor
				Description	Unit	Relative Weight	100%	90%	80%	70%	60% & below
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Action 1	Process	Release of budgeted amount to State Governments to		Release of full budgeted amount	Rs Crore	8%	1500	1350	1200	1050	≤ 900
		disburse scholarships to post- matric SC Students.	16%	Coverage of students	Lakh students	8%	55	49.5	44	38.5	≤ 33
Action 2	Process	Release of budgeted amount to States as Special Central Assistance for Scheduled		Release of budgeted amount	Rs. Crore	5%	1051	946	841	76	≤ 631
		Castes Sub Plan (SCSP) to provide subsidy to BPL SC families for income generative activities.	10%	Coverage of BPL SC families	Lakh families	5%	10.5	9.5	8.4	7.4	≤ 6.3
Action 3	Process	Release of budgeted amount to State Governments to disburse scholarships to pre-		Release of budgeted amount	Rs. Crore	5%	900	810	720	630	<u>&lt;</u> 540
		matric SC Students.	10%	Coverage of Pre-matric SC students	Lakh students	5%	42	38.5	34	29	<u>&lt;</u> 25
Action 4	Process	Release of budgeted amount to States / UTs for augmenting	3%	Release of budgeted amount	Rs. crore	1.5%	75	68	60	53	≤ 45
		hostel seats for SC boys and girls		Sanction issued for augmenting 97 hostel seats	No. of seats	1.5%	5000	4500	4000	3500	≤ 3000

		ve 1: Educational and Ec				verment	of Schedule	ed Castes (	/ \	ght: 50%)	
S. No.	Category	Action	Weight	Success Inc	dicator			1	Target	T	1
							Excellent	Very Good	Good	Fair	Poor
				Description	Unit	Relative Weight	100%	90%	80%	70%	60% & below
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Action 5	Process	Release of budgeted equity support to NSFDC and NSKFDC	4%	Release of budgeted equity	Rs. crore	4%	150	135	120	105	≤ 90
Action 6	Policy	To finalize the draft amendments in Scheduled Castes & Scheduled Tribes (Prevention of Atrocities) Act, 1989	4%	Submission of the Note on Draft Amendments for the approval of the Cabinet	Date	4%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014
Action 7	Policy	Conducting Survey of Manual Scavengers in statutory towns of the country	3%	Completion of Fresh Survey in statutory towns of the country for identifying the manual scavengers.	Date	3%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014

Action	Category	Action	Weight	Success Inc	dicator				Target		
							Excellent	Very Good	Good	Fair	Poor
				Description	Unit	Relative Weight	100%	90%	80%	70%	60% or below
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Action 1	Process	Release of budgeted amount to State Governments to disburse post-matric scholarship to OBC	12%	Release of full budgeted amount	Rs. crore	6%	900	810	720	630	≤ 540
		Students.		Coverage of Post-matric OBC students	Students in lakh	6%	25	22.5	20.0	17.5	≤ 15
Action 2	Process	Release of budgeted Central assistance to States / UTs for augmenting the hostel capacity	2%	Release of full budgeted amount	Rs. crore	1%	45	41	36	32	≤ 27
		for OBC students		lssue of sanction for augmentation of hostel capacity	Number of Seats	1%	5000	4500	4000	3500	≤ 3000
Action 3	Process	Enhance the Authorized capital of the NBCFDC	4%	Submission of the note for the approval of CCEA	Date	2%	31.8.2013	30.9.2013	31.10.2013	30.11.2013	31.12.2013
		Release of budgeted equity support to NBCFDC		Release of budgeted equity support	Rs. crore	2%	100	90	80	70	≤ 60
Action 4	Policy	Revision of the Pre-matric Scholarship Scheme for OBC students	2%	Submission of the note for the approval of CCEA	Date	2%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014

		Objective 3: Support		r Citizens by way of th oductive and Indepen				urity, Healt	th Care, and	d			
S. No	Category	Action	Weight	Success Ir	ndicator	• • •			Target	arget			
			-		Excellent Very Goo		Very Good	Good	Fair	Poor			
				Description	Unit	Relative Weight	100%	90%	80%	70%	60%		
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)		
Action 1	Process	Release of GIA to Voluntary Organizations for Old Age Homes, Day Care Centers, Mobile	2%	Release of budgeted amount to identified implementing agencies	Rs. crore	1%	45	41	36	32	≤ 27		
		Medical Units, etc. under the Scheme 'Integrated Programme for Older Persons (IPOP)' to benefit the targeted coverage of Sr. Citizens		Coverage of Sr. Citizens under the Scheme	No. of persons covered	1%	64000	57600	51200	44800	≤ 38400		
Action 2	Process	Presenting the National Award for Senior Citizens, for the year 2013	2%	Finalizing the Awardees for the National Awards in consultation with MHA to be presented on 1.10.2013	Date	2%	5.9.2013	10.9.2013	15.9.2013	20.9.2014	25.9.2013		
Action 3	Policy	Revision of the Scheme of IPOP	1%	Submission of the Note on the Revision of the Scheme for the approval of the competent authority	Date	1%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014		

Action	Category	Action	Weight	Success Inc	licator				Target		
							Excellent	Very Good	Good	Fair	Poor
				Description	Unit	Relative Weight	100%	90%	80%	70%	60%
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Action 1	Process	Release of budgeted GIA to voluntary organizations and other eligible agencies for setting up or running IRCAs/RRTCs/ACDCs	2%	Release of budgeted GIA to identified implementing agencies	Rs. crore	1%	45	41	36	32	≤27
		under the Scheme of Prevention of Alcoholism and Substance (Drug) Abuse to serve the targeted number of beneficiaries		Coverage of targeted beneficiaries under the Scheme	Lakh	1%	1.6	1.4	1.3	1.1	≤ 0.9
Action 2	Process	National Awards for outstanding services in the field of Prevention of Alcoholism and Substance (Drug) Abuse for the year 2013	2%	Finalizing the Awardees for the National Awards, in consultation with MHA, to be presented on 26.6.2013	Date	2%	15.6.2013	17.6.2013	19.6.2013	21.6.2013	23.6.2013
Action 3	Policy	Revision of the Scheme of Prevention of Alcoholism and Substance (Drug) Abuse	1%	Submission of the Note on the Revision of the Scheme for the approval of the competent authority	Date	1%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014

	Category			of Outcome / Impact of Activities (V Success Indicator			Target				
							Excellent	Very Good	Good	Fair	Poor
S. No.		Actions	Weight	Description Unit Relative Weight			100%	90%	80%	70%	60%
(1)		(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Action 1	Process	Review the working of the schemes with more than Rs 100 crore outlay during 2012-13, and conveying its outcome to States/UTs	3%	Review the working of the Ministry's schemes	Date	3%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014
Action 2	Process	To design and develop the values of Success Indicators listed in Section 6 of RFD	2%	Developing the methodology of Estimating the Values of Success Indicators	Date	2%	31.12.2013	31.1.2014	15.2.2014	28.2.2014	28.2.2014

			Mandatory Success Indicate	ors (Wei	ight: 15%	)				
S. No.	Action	Weight	Success Indicat	or		Targe			-	-
						Excellent	Very Good	Good	Fair	Poor
			Description	Unit	Relative Weight	100%	90%	80%	70%	60%
(1)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Objectiv	ve 6.1: Efficient Functioning of	the RFD	System (Weight: 3%)							
Action 1	Timely Submission of Draft RFD-2014- 15 for Approval	2%	On time submission	Date	2%	March 5, 2014	March 6 2014	March 7 2014	March 8 2014	March 11 2014
Action 2	Timely Submission of Results for 2012-13	1%	On time submission	Date	1%	May 1, 2013	May 2, 2013	May 3, 2013	May 6, 2013	May 7, 2013
Action 1	ve 6.2 Improving Internal Efficie	2%	Timely updation of the Strategy	Date	2%	Sept.10 2013	Sept.17 2013	Sept.24 2013	Oct. 1 2013	Oct. 8 2013
Action 2	Independent Audit of implementation of Citizens'/Clients' Charter (CCC)	2%	% of implementation	%	2%	100	<u>2013</u> 95	90	85	80
Action 3	Independent Audit of implementation of Public Grievance Redressal System	2%	% of implementation	%	2%	100	95	90	85	80
Objectiv	ve 6.3: Administrative Reforms	(Weight:	6%)		J					1
Action 1	Implement mitigating strategies for reducing potential risk of corruption	1%	% of implementation	%	1%	100	95	90	85	80
Action 2	Implement ISO 9001 as per the approved action plan	2%	% of implementation	%	2%	100	95	90	85	80
Action 3	Implement Innovation Action Plan (IAP)	2%	% of agreed milestones achieved	%	2%	100	95	90	85	80
Action 4	Identification of core and non-core activities of the Ministry/Department as per 2 <sup>nd</sup> ARC recommendations	1%	Timely submission	Date	1%	Oct 1, 2013	Oct.15, 2013	Oct 30, 2013	Nov 10, 2013	Nov.20, 2013

## Section 3

#### **Trend Values of the Success Indicators**

The trend values of the quantifiable success indicators under various objectives are given in the following Table:

	Table: Trend Va	lues	of the Suc	cess Indicat	tors		
Actions	Success Indicators	Unit	Actual value for FY 2011-12	Actual value for FY 2012-13 (Anticipated)	Target value for FY 2013-14	Projected <sup>1</sup> value for FY 2014-15	Projected <sup>1</sup> value for FY 2015-16
<b>Objective 1: Educa</b>	tional and Economic Develop	ment a	and Social	Empowerment	of Schedul	ed Castes	
Post-matric Scholarship for SC	Release of Central Assistance during the year	crore	2711.19	1500	1500	1800	2200
Students	To extend the coverage to targeted number of students	lakh	48	51	55	60	65
Pre-matric Scholarship Scheme for SC Students (IX & X	Release of full & budgeted Central Assistance (CA) of Rs.824 crore by March 2013	crore	-	824	900	1500	1800
Classes (New Scheme)	Coverage of about 42 lakh students in 2012-13	lakh	-	42	42	51	61
SCA to SCSP	Release of SCA to SCSP during the year	crore	656.40	713	1051	1200	1400
	To extend the coverage to additional BPL SC families	lakh	5.0	7.0	10.5	13	15.0
Hostels for SCs boys and Girls <sup>2</sup>	Release of Central Assistance during the year	Crore	65.9	75	75	100	150
	Augmentation of hostels capacity by targeted number of seats	Nos	4956	5640	5000	7500	9750
<b>Objective 2: Educa</b>	tional and Economic Develop	ment a	and Social	Empowerment	of OBCs		
Post-matric Scholarship for OBC		crore	528	625	900	1000	1200
Students	To extend the coverage to targeted number of students	Lakh	17	17.25	25	28	34
Hostels for OBC boys and Girls	Release of Central Assistance during the year	crore	26	15	45	50	55
	Augmentation of hostels capacity by targeted number of seats	Nos	2578	1520	5000	5500	6000
Objective 3: Suppo and independent live	ort to Sr Citizens by way of ving	their m	aintenance	e, welfare, sec	urity, health	care, and	productive
Services to Sr. Citizens under the Scheme 'Integrated	Release of Grants-in-Aid during the year	Crore	20.0	18	45	50	55

<sup>1</sup> Projections are subject to the plan outlay to be allocated by the Planning Commission to the Ministry for the financial years 2014-15 and 2015-16.

<sup>2</sup> The budgetary allocation during 2013-14 under the Scheme, has increased by Rs.338 crore as compared to estimated exp in 2012.13. It may lead to an increase of 3 lakh beneficiaries bringing the total number of beneficiairies to 10.5 lakh during 2013.14. However, the additionally is proposed to be utilized to enhance the maximum rate of subsidy from Rs.10,000 per beneficiary, during 2013-14. In the later case, the number of beneficiaries will remain 7 lakh during 2013-14.

<sup>3</sup> The cost norm for a hostel seat for SC boys and girls under the Scheme Babu Jagjivan Ram Chatrawas Yojana is Rs 2.5 lakh per seat. Under the Scheme of Hostels for OBC Boys and Girls central assistance is given at rate of Rs 70000 per seat, and expenditure over and above this limit is to be borne by the State Governments.

Actions	Success Indicators	Unit	Actual value for FY 2011-12	Actual value for FY 2012-13 (Anticipated)	Target value for FY 2013-14	Projected <sup>1</sup> value for FY 2014-15	Projected <sup>1</sup> value for FY 2015-16
Programme for Older Persons (IPOP)'	Release of grants to identified NGOs to extend the coverage of targeted number of old aged persons	Nos	34630	34000	64000	67200	70400
<b>Objective 4: Prever</b>	ntion of Alcoholism and Subs	tance	Abuse (Dru	gs)			
Rehabilitation of Victims of Substance	Release of Grants-in-Aid during the year	crore	35.33	17	45	50	55
Abuse	Release of grants to identified NGOs to extend the coverage of targeted number of victims of alcoholism and substance abuse (drugs)	lakh	1.28	0.50	1.6	1.7	2.0

### Section 4 Description and Definition of Success Indicators and proposed Measurement Methodology

As mentioned in the section I of RFD that the Mission of the Department of Social Justice and Empowerment is to empower the disadvantaged and marginalized sections of the society namely, Scheduled Castes, Backward Classes, Aged Persons and Victims of alcoholism and drug abuse through their educational and economic development and social empowerment as well as rehabilitation, as appropriate. Towards the furtherance of this mission, Department provides the assistance to the target groups under various schemes/programmes through State governments/NGOs and other implementing agencies, the outcome of which is measured in terms of success indicators defined largely in terms of (i) release of funds to State Governments/UT Administrations, Non-Governmental Organizations and other implementing agencies, (ii) the number of beneficiaries covered and/or the augmentation of capacity of hostels measured in terms of number of additional seats added during the year, and (iii) revision/amendments in existing new schemes/policies/legislations within a specific time periods viz.

- Under the scholarship schemes, the success indicators include release of full budgeted central assistance and the targeted number of students (SCs and OBCs) covered under the post matric schemes.
- As regards the construction of hostels for SC and OBC students, the success indicators include release of full budgeted central assistance and augmentation of the hostels capacity measured in terms of additional seats added during the year.
- Revision/amendments in existing schemes, policies or legislations, success indicators are indicated in terms of specific time lines within which all requisite steps are required to be completed.

### Section 5

# Specific Performance Requirements from the Departments that are critical for delivering agreed results

The Department of Social Justice and Empowerment has no field set-up of its own. Plan outlay of the Department in 2013-14 is proposed to be spent through five types of agencies, to the extent shown below:

SI. No	Agency to whom Ministry's allocation is released	Approx. % of Department's total plan outlay proposed to be released in 2013- 14 to the agencies mentioned in Col.2
(1)	(2)	(3)
1.	State Governments./State Channelizing Agencies	91.2%
2.	Finance & Development Corporations under the Control of Ministry	4.1%
3.	National Institute and Autonomous Bodies under the Ministry	0.6%
4	Other Agencies such as UGC, DAVP, Universities, Institutions of Excellence, Education, etc.	2.1%
5.	Non Government Organisations	2.0%

As about 91% of the budgeted outlay is proposed to be routed through the State Governments/UT Administrations, therefore, delivery of agreed results will depend upon the efficiency of these Governments. Moreover, under scholarship schemes, Government of India has decided to implement the Direct benefit Transfer Scheme wherein the Central Government is asked to transfer the benefits, to the extent of central assistance due, directly in the Aadhaar-enabled bank accounts of the selected beneficiaries under these schemes. This, however, would be contingent upon the availability of complete digitized list of beneficiaries, in the format prescribed by the Central Government, from the State Governments/UT Administrations in time.

Grant-in-aid to NGOs is also released only after receipt of proper recommendation in their favour from the concerned State Government. Therefore even under NGO-based schemes, release of funds is contingent upon the receipt of recommended proposals along with inspection reports from the State Governments/UT Administrations. Therefore, the efficiency of delivery of various programmes by the Department is dependent on the response of the above implementing agencies in terms of timely submission of complete proposals with utilisation certificates of previous grants, and prompt and proper utilisation of fresh grants released by the Department.

Finalisation of draft amendments in the existing Scheduled Castes and Scheduled Tribes (Prevention of Atrocities) Act, 1989 as well as conducting fresh survey for identifying manual scavengers in identified urban areas and their rehabilitation (Action 6 under Objective 1) is also dependent on prompt response by State Governments and Central Ministries which are being consulted in drafting the new legislations.

Further, revision of existing schemes viz. Action 4 under Objective 2, Action 3 under Objective 3 and Objective 4 are subject to prompt response of the Planning Commission, Ministry of Finance (Department of Expenditure) and other concerned Ministries/Departments. Similarly, the Action 2 under Objective 3 and Objective 4 are subject to the prompt response by the Ministry of Home Affairs.

#### SECTION 6 – OUTCOME/IMPACT OF ACTIVITIES OF THE MINISTRY/DEPARTMENT

S. No.	Outcome / Impact of Ministry / Department	Jointly with <sup>1</sup>	Success Indicator	Time Frame
1.	Development of Scheduled Castes	Ministries of Labour & Employment, HUPA, Women & Child Development, MSME, Statistics and Programme Implementation, Planning (Planning Commission) Departments of Agriculture & Cooperation, Higher Education, Health & Family Welfare, Drinking Water Supply, School Education & Literacy, Rural Development State Governments / UTs	Human Development Index for Scheduled Castes	To be Developed
		Ministries of HRD, Statistics & Programme Implementation and Planning Commission State Govts and UTs	Higher Education Index for SCs	
2.	Development of Other Backward Classes <sup>2</sup>	<ul> <li>Ministries of Human Resource Development, Housing &amp; Urban Poverty Alleviation, Labour &amp; Employment, Health &amp; Family Welfare, Statistics and Programme Implementation, Planning (Planning Commission)</li> <li>Departments of Rural Development, and Agriculture State Governments/UTs</li> </ul>	Human Development Index for Other Backward Classes	To be Developed
		Ministries of HRD, MOSPI and Planning Commission, State Govts and UTs	Higher Education Index for OBCs	
3.	Welfare of Senior Citizens	<ul> <li>Ministries of Health and Family Welfare, Rural Development, Finance, Statistics and Programme Implementation, Planning (Planning Commission)</li> <li>Department of Pensions and Pensioner Welfare</li> </ul>	Composite Welfare Index for Senior Citizens	To be Developed
		State Governments/UTs		

<sup>&</sup>lt;sup>1</sup> Ministries/Departments listed in the Column are directly/indirectly concerned with the development of our target groups. Ministry of Statistics and Programme Implementation and Planning Commission are included in the list for the purpose of consultation in developing the proposed indices.

<sup>&</sup>lt;sup>2</sup> As data on most of socio-economic indicators relating to OBCs is not presently available, developing the proposed composite index for OBCs may not be possible till the availability of such data.